

**South Ayrshire Council**

**Report by Director of Health and Social Care  
to South Ayrshire Council  
of 29 June 2023**

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**Subject: Review of South Ayrshire Integration Scheme**

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**1. Purpose**

- 1.1 The purpose of this report is to advise the Council of the requirement placed on the Parties to the South Ayrshire Integration Scheme by Section 44 of the Public Bodies (Joint Working) (Scotland) Act 2014, to carry out a review of the Integration Scheme.

**2. Recommendation**

**2.1 It is recommended that the Council:**

- 2.1.1 considers the requirement for the Integration Scheme to be reviewed;**
- 2.1.2 notes that the review requires to be undertaken jointly by the parties to the Integration Scheme, namely South Ayrshire Council and NHS Ayrshire and Arran;**
- 2.1.3 agrees that officers proceed with arrangements for the review and joint consultation as described in paragraphs 4.2 and 4.3 of the report.**
- 2.1.4 notes that further reports will be provided to Council as the review progresses; and**
- 2.1.5 otherwise notes the contents of this report.**

**3. Background**

- 3.1 The [Public Bodies \(Joint Working\) \(Scotland\) Act 2014](#) (the Act) was passed by the Scottish Parliament in February 2014. This provides the legal framework for the integration of health and social care in Scotland, with greater emphasis on supporting people in their own homes and communities and less inappropriate use of hospitals and care homes. The vision for the integration of health and social care is to secure better outcomes for people through services that are planned and delivered seamlessly from the perspective of the patient, service user or carer.
- 3.2 [Section 44](#) of the Act requires local authorities and NHS Boards to integrate the governance, planning and resourcing of health and social care and other delegated services by establishing an 'Integration Authority'. South Ayrshire Integration Board

approved the Integration Scheme on 25 June 2015 following approval of the Integration Scheme by Scottish Ministers.

- 3.3 Act places a duty on Integration Authorities to develop a strategic commissioning plan for integrated functions and budgets under their control. This sets out how the Integration Joint Board will plan and deliver services over the medium term to achieve the [National Health and Wellbeing Outcomes](#) prescribed by Scottish Ministers. The Strategic Plan for the Integration Joint Board covers the period from 2021 to 2031.

### ***Review of the Integration Scheme***

- 3.4 The Integration Scheme is the legal agreement between South Ayrshire Council and NHS Ayrshire and Arran which sets out the governance and financial arrangements for the integration of health and social care. It also covers the range of functions that are delegated to the Integration Joint Board. The current South Ayrshire Integration Scheme was reviewed in 2019 by South Ayrshire Council and NHS Ayrshire and Arran. At this time, South Ayrshire was the only Health and Social Care Partnership (HSCP) who carried out a review as East and North had concluded their review the previous year.
- 3.5 Within the legislation, there is a statutory duty to review the Integration Scheme before expiry of a 5-year period to identify whether any changes are deemed necessary or desirable. The review must have due regard to the integration planning principles set out in the legislation and also to the National Health and Wellbeing Outcomes.
- 3.6 It is proposed the review is undertaken now so that South Ayrshire Council re-aligns itself with the other Councils who have Integration Schemes with NHS Ayrshire and Arran. There is a requirement to consult with 'Prescribed Consultees' on the contents of any revised Integration Scheme, in accordance with the provisions of regulations as set out in Scottish Statutory Instrument 2014 No. 283. A list of the Prescribed Consultees is set out in [Appendix 1](#) to this report. The Parties can, at their discretion, choose to add other consultees to this list to reflect arrangements, locally. This then requires further consultation on the draft revised scheme, following which it can be approved by Council and the NHS Board, before then being submitted to Scottish Ministers to formally approve the revised Scheme.

## **4. Proposals**

- 4.1 An updated South Ayrshire Integration Scheme ('the Scheme') will require to be approved by both South Ayrshire Council and NHS Ayrshire and Arran, as well as being endorsed by Scottish Ministers. Before submitting the revised Scheme for approval, South Ayrshire Council and NHS Arran and Arran must each undertake further consultation on any proposed changes.
- 4.2 Officers from South Ayrshire HSCP and Council are working closely with colleagues in North and East Ayrshire Councils and with NHS Ayrshire and Arran to undertake the review and are aiming to conclude by December 2023. To meet these deadlines and to provide an appropriate consultation period, the review exercise would require to be completed by 6 October. The draft Timetable is shown in Table 1 below but it is recognised by officers that the draft timetable may require to be extended .

**Table 1: Initial Proposed Timeline Review Exercise – Summary of Key Dates  
(subject to variation depending on progress of review)**

| <b><i>Milestone</i></b>                           | <b><i>Date</i></b> |
|---|--------------------|
| <b>Commission Review Exercise</b>                 |                    |
| Health Board Meeting                              | 27 June 2023       |
| Council Meeting                                   | 29 June 2023       |
| Review exercise commences (12 weeks)              | 10 July 2023       |
| Integration Joint Board Meeting (Progress update) | 13 September 2023  |
| Review exercise concludes                         | 6 October 2023     |
| Preparation for consultation commences            | 9 October 2023     |
| Consultation exercise commences                   | 14 October 2023    |
| Consultation exercise ends                        | 8 November 2023    |
| Post consultation revision work commences         | 11 November 2023   |
| Governance Report and Revised Scheme by           | 18 November 2023   |
| <b>Approve Revised Draft Integration Scheme</b>   |                    |
| Health Board Meeting                              | 4 December 2023    |
| Council Meeting                                   | 7 December 2023    |
| IJB Meeting (for noting)                          | 13 December 2023   |
| Submission to Scottish Government                 | 29 December 2023   |

4.3 In addition to the consultation arrangements, it is proposed to establish a number of thematic working groups to provide a further opportunity for focussed discussion on key aspects of the Integration Scheme These will include but may not be limited to:

- scope of services delegated to the IJB;
- governance, including risk management;
- information governance and care governance; and
- finance arrangements .

4.4 Once a review and all associated engagement has concluded, it is proposed that a report on any agreed revisions to the Integration Scheme will be submitted to relevant meetings of the Council and NHS Board at the earliest opportunity. The

revised Integration Scheme, as approved, will then be submitted to Scottish Ministers for approval.

## **5. Legal and Procurement Implications**

5.1 This report proposes a process that should lead to the preparation of a new Integration Scheme, which is a legal document made by Order of Scottish Ministers and which will require to be laid before the Scottish Parliament before it can come into effect.

5.2 There are no procurement implications arising from this report.

## **6. Financial Implications**

6.1 There are currently no unbudgeted financial implications arising from the consideration of this report.

## **7. Human Resources Implications**

7.1 There are no new HR implications arising directly from the consideration of this report.

## **8. Risk**

### **8.1 *Risk Implications of Adopting the Recommendations***

8.1.1 There are no risks associated with adopting the recommendations.

### **8.2 *Risk Implications of Rejecting the Recommendations***

8.2.1 The Integration Scheme is the principal governance document that governs the operation of the South Ayrshire Integration Joint Board and the South Ayrshire Health and Social Care Partnership. It requires to articulate clearly the role not only of the IJB in the integration of health and social care, but the way in which the Board and the Parties – the Council and the NHS Board - will work collaboratively to deliver National and Local Outcomes and Integration Planning Principles as defined by the Public Bodies (Joint Working) (Scotland) Act, 2014, in South Ayrshire.

8.2.2 The IJB has included a strategic level risk in its approved Risk Register regarding the strategic objectives of Health and Social Care Integration not being realised under the existing arrangements. This has been rated at 12 (High Risk).

## **9. Equalities**

9.1 There are no equality implications arising directly from the consideration of this report. A full Equalities Impact Assessment will be carried out on the development of the revised Integration Scheme prior to its submission to the Parties for approval.

## **10. Sustainable Development Implications**

10.1 ***Considering Strategic Environmental Assessment (SEA)*** - This report does not propose or seek approval for a plan, policy, programme or strategy or document

otherwise described which could be considered to constitute a plan, programme, policy or strategy.

## 11. Options Appraisal

11.1 An options appraisal has not been carried out in relation to the subject matter of this report.

## 12. Link to Council Plan

12.1 The matters referred to in this report contribute to Priority 4 of the Council Plan: Efficient and effective enabling services.

## 13. Results of Consultation

13.1 There has been no public consultation on the contents of this report.

13.2 Consultation has taken place with Councillor Lee Lyons, Portfolio Holder for Health and Social Care, and Councillor Stephen Ferry, Portfolio Holder for Education, and the contents of this report reflect any feedback provided.

## 14. Next Steps for Decision Tracking Purposes

14.1 If the recommendations above are approved by Members, the Director of Health and Social Care will ensure that all necessary steps are taken to ensure full implementation of the decision within the following timescales, with the completion status reported to the Leadership Panel in the 'Council and Leadership Panel Decision Log' at each of its meetings until such time as the decision is fully implemented:

| <i>Implementation</i>                                 | <i>Due date</i> | <i>Managed by</i>                  |
|---|-----------------|------------------------------------|
| Revised Draft Integration Scheme presented to Council | 7 December 2023 | Director of Health and Social Care |

**Background Papers**     [Public Bodies \(Joint Working\) \(Scotland\) Act 2014](#)

[Integration Scheme between South Ayrshire Council and NHS Ayrshire and Arran - 1 March 2018](#)

Report to South Ayrshire Council of 27 June 2019 – [Review of South Ayrshire Integration Scheme](#)

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**Date:** 20 June 2023

## List of Prescribed Consultees

- Health professionals;
- Users of health care;
- Carers of users of health care;
- Commercial providers of health care;
- Non-commercial providers of health care;
- Social care professionals;
- Users of social care;
- Carers of users of social care;
- Commercial providers of social care;
- Non-commercial providers of social care;
- Staff of the Health Board and local authority who are not health professionals or social care professionals;
- Non-commercial providers of social housing; and
- Third sector bodies carrying out activities related to health or social care.