South Ayrshire Council

Report by Director of Health and Social Care to South Ayrshire Council of 7 December 2023

Subject: Review of South Ayrshire Integration Scheme

1. Purpose

1.1 The purpose of this report is to update the Council on progress with the review of the South Ayrshire Integration Scheme ('the Scheme') further to the report to Council in June 2023.

2. Recommendation

- 2.1 It is recommended that the Council:
 - 2.1.1 notes the progress with the Review of the Integration Scheme made by officers from each of the Councils and NHS; and
 - 2.1.2 agrees that further reports will be provided to Council as the review progresses.

3. Background

- 3.1 At its meeting in June 2023 South Ayrshire Council noted that it had completed a review of its integration Scheme in 2019 with North and East concluding a review the year previously. Within the legislation, there is a statutory duty to review the Integration Scheme before expiry of a 5-year period to identify whether any changes are deemed necessary or desirable. The review must have due regard to the integration planning principles set out in the legislation and to the National Health and Wellbeing Outcomes. It was agreed that South Ayrshire Council re-align itself with the other Councils who have Integration Schemes with NHS Ayrshire and Arran. It therefore approved a report which outlined the proposal to undertake a review of the Integration Scheme in parallel with similar review activity in both East and North Ayrshire.
- 3.2 Council approved the report which outlined the proposal to undertake a review of the Integration Scheme in parallel. All three HSCP's and NHS Ayrshire and Arran are therefore undertaking a review of the Integration Schemes concurrently. The June paper set out the process that parties required to follow for consultation with prescribed consultees after which the draft revised scheme is presented to be approved by Council and the NHS Board. It is then submitted to Scottish Ministers who are asked to formally approve the revised Scheme.

- 3.3 Officers were aiming to conclude this review of the recommended changes by December 2023. To meet these deadlines and to provide an appropriate consultation period, officers had proposed draft timetable (Appendix 1), which was recognised to be challenging and that might require to be extended.
- The initial phase of the review is ongoing at present. As noted in the report to Council in June, a group to oversee the review of the Scheme has been established. This Programme Board is jointly chaired by the NHS Chief Executive and the Chief Executive of East Ayrshire Council. The work of the review has been divided into 5 workstreams:
 - Scope of Services Delegated;
 - Resources;
 - 3. Governance and Legal;
 - 4. Care Governance; and
 - 5. Communication and Engagement.
- 3.5 For each of these areas a working subgroup has been established which is chaired by an officer from one of the four parties. The workstreams are developing and will present any proposals within their workstream for changes to the Scheme of Integration to the Programme Board.
- 3.6 The Programme Board and the five subgroups each have representation from all four parties together with input from the 3 IJB Chief Officers. The review is ongoing with workstreams meeting and concluding views. A proposed timetable for the consultation and approval of any revisions is in development and will be confirmed to each of the Councils and the NHS.
- 3.7 The Programme Board will oversee the development of any proposals for change to the Integration Scheme emerging from the work of the sub-groups. The Programme Board may also make proposals regarding the future scope of the Integration Scheme for agreement by the Parties based on the provisions of Section 46 of the 2014 Act and this will include deciding the functions that are and are not to be delegated, taking full account of those functions which must be delegated under the terms of the legislation.
- 3.8 The proposals of the Programme Board will finally be considered by a Project Board that comprises two Elected Members of the Council and two non-executive members of the NHS Board.
- 3.9 Once the proposals for change have been agreed by the parties there is the requirement to consult with 'Prescribed Consultees' on the contents of any revised Integration Scheme, in accordance with the provisions of regulations as set out in Scottish Statutory Instrument 2014 No. 283. A list of the Prescribed Consultees is set out in Appendix 2 to this report. The Parties can, at their discretion, choose to add other consultees to this list to reflect arrangements, locally. Further to the period of consultation reports detailing any proposed changes to the Integration Scheme will be presented for approval at meetings of the three councils and NHS Board. Thereafter proposals for change will be forwarded to the Scottish Government for approval.

4. Proposals

- 4.1 Council is asked to note the progress with work by officers from South Ayrshire HSCP and Council and colleagues in North and East Ayrshire Councils and the NHS Ayrshire and Arran to undertake the review detailed above; and
- 4.2 Officers will report back with the agreed timetable to complete the work and the progress with the consideration of the suggested changes to a future Council.

5. Legal and Procurement Implications

- 5.1 This report proposes a process that should lead to the preparation of a new Integration Scheme, which is a legal document made by Order of Scottish Ministers and which will require to be laid before the Scottish Parliament before it can come into effect.
- 5.2 There are no procurement implications arising from this report.

6. Financial Implications

6.1 There are currently no unbudgeted financial implications arising from the consideration of this report.

7. Human Resources Implications

7.1 There are no new HR implications arising directly from the consideration of this report.

8. Risk

8.1 Risk Implications of Adopting the Recommendations

8.1.1 There are no risks associated with adopting the recommendations.

8.2 Risk Implications of Rejecting the Recommendations

- 8.2.1 The Integration Scheme is the principal governance document that governs the operation of the South Ayrshire Integration Joint Board and the South Ayrshire Health and Social Care Partnership. It requires to articulate clearly the role not only of the IJB in the integration of health and social care, but the way in which the Board and the Parties the Council and the NHS Board will work collaboratively to deliver National and Local Outcomes and Integration Planning Principles as defined by the Public Bodies (Joint Working) (Scotland) Act, 2014, in South Ayrshire.
- 8.2.2 The IJB has included a strategic level risk in its approved Risk Register regarding the strategic objectives of Health and Social Care Integration not being realised under the existing arrangements. This has been rated at 12 (High Risk).

9. Equalities

9.1 There are no equality implications arising directly from the consideration of this report. A full Equalities Impact Assessment will be carried out on the revised Integration Scheme prior to its submission to the Parties for approval.

10. Sustainable Development Implications

10.1 Considering Strategic Environmental Assessment (SEA) - This report does not propose or seek approval for a plan, policy, programme or strategy or document otherwise described which could be considered to constitute a plan, programme, policy or strategy.

11. Options Appraisal

11.1 An options appraisal has not been carried out in relation to the subject matter of this report.

12. Link to Council Plan

12.1 The matters referred to in this report contribute to Priority 4 of the Council Plan: Efficient and effective enabling services.

13. Results of Consultation

- 13.1 There has been no public consultation on the contents of this report.
- 13.2 Consultation has taken place with Councillor Lee Lyons, Portfolio Holder for Health and Social Care, and Councillor Stephen Ferry, Portfolio Holder for Education, and the contents of this report reflect any feedback provided.

14. Next Steps for Decision Tracking Purposes

14.1 If the recommendations above are approved by Members, the Director of Health and Social Care will ensure that all necessary steps are taken to ensure full implementation of the decision within the following timescales, with the completion status reported to the Leadership Panel in the 'Council and Leadership Panel Decision Log' at each of its meetings until such time as the decision is fully implemented:

Implementation	Due date	Managed by
Revised Draft Integration Scheme presented to Council	Likely to be in March 2024	Director of Health and Social Care

Background Papers Public Bodies (Joint Working) (Scotland) Act 2014

Integration Scheme between South Ayrshire Council and NHS Ayrshire and Arran - 1 March 2018

Report to South Ayrshire Council of 29 June 2023 – Review of

South Ayrshire Integration Scheme

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Date: 29 November 2023

Proposed Draft Timetable

Milestone	Date	
Commission Review Exercise		
Integration Joint Board Meeting (Progress update)	13 September 2023	
Health Board Meeting	27 June 2023	
Council Meeting	29 June 2023	
Review exercise commences (12 weeks)	10 July 2023	
Review exercise concludes	6 October 2023	
Preparation for consultation commences	9 October 2023	
Consultation exercise commences	14 October 2023	
Consultation exercise ends	8 November 2023	
Post consultation revision work commences	11 November 2023	
Governance Report and Revised Scheme by	18 November 2023	
Approve Revised Draft Integration Scheme		
Health Board Meeting	4 December 2023 or 5 February 2024	
IJB Meeting	13 December 2023	
Council Meeting	7 December 2023	
Submission to Scottish Government	29 December 2023	

List of Prescribed Consultees

- Health professionals;
- Users of health care;
- Carers of users of health care;
- Commercial providers of health care;
- Non-commercial providers of health care;
- Social care professionals;
- Users of social care;
- Carers of users of social care;
- Commercial providers of social care;
- Non-commercial providers of social care;
- Staff of the Health Board and local authority who are not health professionals or social care professionals;
- Non-commercial providers of social housing; and
- Third sector bodies carrying out activities related to health or social care.